| 1 | | PUBLIC SCOPING MEETING | |
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| 2 | FOR THE G | GRAZING ADMINISTRATIVE REGULATION REV | ISION |
| 3 | | BUREAU OF LAND MANAGEMENT | |
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| 9 | | maradan Marab 25, 2002 | |
| 10 | | Tuesday, March 25, 2003 6:16 p.m. | |
| 11 | | Hilton of Albuquerque 1901 University Blvd., N.E. | |
| 12 | | Albuquerque, New Mexico | |
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| 21 | REPORTED BY: | YVONNE C. GONZALES, CCR #62 500 Oak Street, N.E., Suite 102 | |
| 22 | | Albuquerque, New Mexico 87106 | |
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| 1 | APPEARANCES | |
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| 2 | For the U.S. Department of the Interior Bureau of Land Management: | d |
| 3 | IIM HICHES DIM Doputu Director | |
| 4 | JIM HUGHES, BLM Deputy Director MICHAEL R. HOLBERT, Senior Rangeland | |
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| 6 | Water & Air Group Manager 1849 C. Street, N.W. | |
| 7 | MS-LS-204 Washington, D.C. 20240 | |
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| 9 | I N D E X Pa | age |
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| 12 | John Y. Hernandez Clare Ramsay | 6 8 |
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| | Sue Maness | L 9 |
| 16 | | 20 |
| 17 | Dennis Braden | 22 |
| 18 | Kelli Makowski | 24 |
| 19 | Charlotte Mitchell | 24 |
| 20 | Gerald L. Chacon | 26 |
| 21 | Elizabeth Johnson | 31 33 |
| 22 | Roy Farr | 33 33 |
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| 12 | 1 - Letters submitted by Mr. John Hernandez | |
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1 MR. REUWSAAT: Mr. Casabonne.
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- 2 MR. CASABONNE: Thank you. My name is Mike
- 3 Casabonne. I represent the New Mexico Public Lands
- 4 Council. And we're an organization of permittees. We
- 5 represent most of the public land grazing permittees in
- 6 the state whether on BLM, forest service, or state trust
- 7 lands.
- We also have, as membership on our board,
- 9 representation from the New Mexico Cattle Growers, New
- 10 Mexico Wool Growers, the New Mexico Farm and Livestock
- 11 Bureau and the grazing associations within the state to
- 12 represent public land grazing permittees.
- 13 First, I want to express my appreciation to
- 14 you, Deputy Director Hughes, and the rest of you from the
- 15 Washington office, for coming down here for this hearing.
- 16 We appreciate you being here, and to Director Clark and
- 17 Secretary Norton for undertaking this process to modify
- 18 these regulations.
- 19 We think that there can be modifications to
- 20 these regulations that will be beneficial to us and to the
- 21 resource. We also realize that our nation is at war now.
- 22 That's in the back of all of our minds. This may not be
- 23 the most important process that's going on with the
- 24 administration today. In light of that, we really do
- 25 appreciate the attention that's being placed on our

- 1 industry and all these issues.
- 2 Again, I know all of us here believe that
- 3 there could be many changes to these regulations that can
- 4 benefit the administration of our industry and will help
- 5 us cooperate with the agency in improving the resource.
- 6 The range livestock industry is the fourth
- 7 largest sector in New Mexico economy. It has
- 8 long-producing and sustained growth and stability.
- 9 Because of the new culture, livestock production must be
- 10 recognized and rewarded with an incentive program to
- 11 stimulate long-term investments. This would be
- 12 accomplished by lengthening the term of the permit and
- 13 reinstating ownership of improvements.
- 14 Vegetation monitoring will assure that the
- 15 long-term range condition and trend is stable, or upward,
- 16 to enhance the resource for future generations, to provide
- 17 positive economic returns and stability of the range
- 18 livestock industry and to explicitly recognize the custom
- 19 and culture of the vital human resources of the state of
- 20 New Mexico and the importance of local economy and
- 21 infrastructures.
- The New Mexico livestock industry has long
- 23 awaited for the Bureau of Land Management to revisit its
- 24 regulatory process. The regulations in place for the past
- 25 decade, coupled with an ongoing drought, have made

1 allotment improvement virtually impossible. If we were to

- 2 enhance the range condition to meet the wide variety of
- 3 needs BLM lands are now providing, allotment owners must
- 4 have the incentive and the ability to improve their
- 5 allotments.
- 6 We applaud this first step toward reform by
- 7 the BLM and look forward to providing detailed, written
- 8 comments by the May 2 deadline, as well as participating
- 9 in the rest of the entire process.
- 10 Thank you very much.
- MR. REUWSAAT: Thank you, Mr. Casabonne.
- 12 John Hernandez.
- 13 MR. HERNANDEZ: I'm John Hernandez. I'm
- 14 from Cuba, New Mexico. I'm a seasonal permittee. I run
- 15 on the Forest Service and I run on the BLM. I have some
- 16 written comments I'd like to turn in to you.
- 17 MR. HOLBERT: You can give it to the court
- 18 reporter.
- 19 MR. HERNANDEZ: Because I'm a seasonal
- 20 permittee, we have two main problems. Specifically in
- 21 your rules and regulations under 4130.8-1, Paragraph C,
- 22 you have wording in the regulation that reads -- and I
- 23 quote -- "at the time of entering public lands or other
- 24 lands administered by the Bureau of Land Management."
- The problem that we're having is that our

- 1 calves are born on the BLM, and then we exit and go to the
- 2 Forest Service. At the time we come back into the BLM,
- 3 those calves are counted as AUMs at six months of age.
- 4 The federal permittees that are with us at
- 5 the time -- because they're yearlong permittees -- you
- 6 guys extend the time out and allow them to run for 12
- 7 months. The hitch is, your state office says that because
- 8 they never exit BLM lands, those calves are allowed to run
- 9 for 12 months.
- 10 It's a double standard. It affects those of
- 11 us that are seasonal permittees. It should be equal
- 12 across the board for all the permittees.
- 13 The second point that I wanted to bring up
- 14 to you: in your billing process, several times we've had
- 15 different members of BLM ask us to take cuts in the fall
- 16 of the year when we have already paid the bill in the
- 17 spring of the year.
- 18 There is no process in your rules and
- 19 regulations -- except for a refund -- for you to allow us
- 20 to have a credit. And then you have to allow us -- or
- 21 then we have to write you a letter -- I think it's a month
- 22 ahead of time -- or we don't know, because we're on the
- 23 forest when we come off -- where you guys are going to ask
- 24 us to take a cut or not take a cut.
- 25 It would be easier if you would allow us to

- 1 have a credit. I mean, just simply say, "Well, here.
- 2 These are the numbers that we're turning in." Then we
- 3 receive a credit. Apply it to next year's bill.
- 4 Thank you.
- 5 MR. REUWSAAT: Thank you. Clare Ramsay.
- 6 MS. RAMSAY: Yes. My name is Clare Ramsay.
- 7 I'm a Commissioner from Garfield County in southern Utah.
- 8 I'm here representing the people of Garfield County.
- 9 Last month, I believe it was, I was
- 10 privileged to listen to Kathleen Clark, our director, put
- 11 forth her proposal for mud fine regulations in Casper,
- 12 Wyoming. I was in Casper, Wyoming, at the time she was
- 13 there. I was very, very happy to see the direction which
- 14 BLM is going in pertaining to these regulations.
- We at Garfield County, southern Utah,
- 16 wholeheartedly support most -- or at least the concept,
- 17 that Kathleen and the Interior Department has put forth in
- 18 these regs.
- 19 There are several there, though, that I
- 20 would like to suggest perhaps a little tweaking, that
- 21 would more completely address some of the things that we'd
- 22 like to see. Like I said, I'd like to go over those just
- 23 a bit, if I could.
- 24 Number one, the idea of the reserve common
- 25 allotment, which is more commonly known as the green bank.

- 1 That's a very good concept, we feel. By the way, we feel
- 2 like all of these regs changes is honestly being done to
- 3 support and benefit the permittees. We appreciate that.
- 4 But as far as the green bank is concerned,
- 5 we believe that a couple of issues to address on this
- 6 topic might include: reserve common allotments should be
- 7 drawn from vacant allotments, not created by kicking
- 8 permittees off an existing allotment. The agency should
- 9 also devise a process for allocating forage under the
- 10 reserve common allotment program. That's one of our
- 11 concerns.
- 12 Another that we're quite concerned with, but
- 13 -- I know that it was done with good intentions. That was
- 14 the regulation extending the permitted nonuse from three
- 15 to five years. We feel that this provision should be
- 16 drafted in such a way that it applies only to people
- 17 engaging in the livestock business, as required by the
- 18 Taylor Grazing Act. And thus provides flexibility to bona
- 19 fide rancher permittees. It should not be allowed to be
- 20 an excuse to permit conservation use of an allotment by
- 21 someone not engaging in the ranching business.
- 22 Another area that we have some concern with
- 23 -- and these aren't big items, I suppose, but another is
- 24 -- of the regulations -- is to examine whether the BLM --
- 25 this is a proposal -- whether the BLM should authorize

- 1 temporary lock gates on federal lands to protect livestock
- 2 operations. We believe that it might lead one to believe
- 3 that the BLM could limit access to federal lands to
- 4 livestock permittees.
- If this is the case, we would oppose it,
- 6 from our position. If, however, the regulations were
- 7 changed to allow the BLM to authorize temporary closure so
- 8 that the permittee could take some action that was
- 9 beneficial to the ranch operations, it might be something
- 10 that we could support.
- 11 The last one, requiring permittees to apply
- 12 for a renewal -- we feel that that might create somewhat
- 13 of a burden to the permittee in the application process.
- 14 But those are our concerns. I know they're
- 15 not huge items. But we would like to have them considered
- 16 to be re-assessed before they're written into the
- 17 permanent regulations. Thank you very much.
- 18 MR. REUWSAAT: Thank you, Mr. Ramsay. Frank
- 19 Brooks. Frank Brooks. Maybe later. Robert Johnson.
- 20 MR. JOHNSON: Thank you-all for coming to
- 21 New Mexico. My name is Robert Johnson. I'm a permittee
- 22 up in the Farmington area. And I don't really have any
- 23 opposition to your proposals. I just thought I would make
- 24 some comments on what I felt was needed on the range.
- 25 That is, we're coming out of a drought, but

- 1 the degradation that I see on the ranch -- I mean, the
- 2 lack of grazing value, I guess I should say, comes from a
- 3 lot of the range is not adequately watered. If some way
- 4 through regulation, you could see fit to make it easier to
- 5 build abutments or other type waterings, I think it would
- 6 readily help the ranchers and the wildlife -- useability
- 7 of the range in general.
- 8 The other thing that I see is -- it falls
- 9 into a different deal, but in grazing areas close to
- 10 municipalities and so forth -- the impact from overuse, I
- 11 guess, of the people in town, can greatly impact the
- 12 grazing ability in those areas.
- 13 I thank you for the time to make these
- 14 comments.
- 15 MR. REUWSAAT: Thank you, Mr. Johnson. I'll
- 16 try Frank Brooks again. Lloyd Maness. I'm not sure my
- 17 reading ability is correct.
- 18 MR. MANESS: My name is Lloyd Maness. I'm a
- 19 permittee down in the Roswell area. Basically, everything
- 20 that I have problems with has been discussed, although I
- 21 would like to see a little more leniency towards the
- 22 producer or the permittee to change his operation a little
- 23 bit. I've got some areas that I would like to change to
- 24 facilitate the raising of my stock and also to facilitate
- 25 the range habitat on my ranch.

- 1 Due to the current regulations -- they're
- 2 pretty much cut and dried. You can't do any changing or
- 3 anything like that. In other words, what we've got is
- 4 what we've got to live with. I think with a little more
- 5 management by the person in the field, on the ranch, we
- 6 can improve our range program a bunch. Thank you.
- 7 MR. REUWSAAT: Thank you. R. W. Johnson.
- 8 MR. R. W. JOHNSON: Too many Robert Johnsons
- 9 in here, I guess. That's my son. I just want to say --
- 10 you know, I'm Robert W. Johnson. I'm a rancher and
- 11 permittee in Sandoval County. I also represent the Farm
- 12 Bureau in Sandoval County.
- 13 I've been a permittee all of my life. We
- 14 grew up in Sandoval County. And the only lands that's in
- 15 that county is -- at that time -- was back in the
- 16 homestead days -- 85 percent of Sandoval County is
- 17 federally owned land. So we only have about 15 percent of
- 18 the county that's not under either Indian forest or BLM.
- 19 So these lands are extremely important to
- 20 the agricultural community in that county. We feel that
- 21 the regulations that were put in place in '94 have been a
- 22 detriment to the ranching/agricultural community. It's
- 23 been a detriment to the local economy. And we feel it's
- 24 been a detriment to BLM, to their management, to maintain
- 25 and sustain the quality of production on the land.

- 1 We've had an extreme drought most -- a lot
- 2 of cattle are gone. But the ability for us to operate and
- 3 maintain and improve the land is impaired by many of these
- 4 regulations.
- I want to commend whoever ordered this
- 6 review. And I am not truly prepared to make comments, as
- 7 I had not had time to review these comments. But I'm
- 8 looking forward to giving written comments on May 2 on
- 9 these proposed changes. Thank you very much.
- 10 MR. REUWSAAT: Thank you. Alan Gardner.
- 11 MR. GARDNER: Thank you. I have some
- 12 comments I would like to read. My name is Alan Gardner.
- 13 I'm the chairman of the Board of County Commissioners for
- 14 Washington County, Utah; also immediate past president of
- 15 the Washington County Cattlemen's Association. We're
- 16 located in the southwest corner of Utah.
- 17 Historically, grazing has been a very
- 18 important economic base in our county. Citizens in our
- 19 county run on public lands in Utah and neighboring
- 20 northern Arizona and eastern Nevada. My son and nephews
- 21 are the sixth generation in our family to be involved in
- 22 the livestock business in that area since the mid-1800s.
- 23 Washington County has a good relationship
- 24 with BLM. We have worked together jointly to resolve many
- 25 issues in the county. We recognize the value of working

- 1 together in developing and implementing programs and
- 2 practices that will assure us sustained yield on America's
- 3 public land resource and continue to provide social and
- 4 economic benefits for home and public use management.
- 5 I appreciate the opportunity to address you
- 6 here at this scoping meeting tonight. And I recognize
- 7 this is an opportunity to outline our desires for
- 8 substantive change in several areas of the BLM regulations
- 9 that can benefit the economic and social structure of the
- 10 West by reaffirming principles of the Taylor Grazing Act
- 11 and perpetuating the heritage of the communities built on
- 12 the historical and authorized practice of grazing domestic
- 13 livestock on the vast rangeland resources managed by BLM.
- 14 The majority of Utah's rural communities are
- 15 built on the livestock industry. Economic research at
- 16 Utah State University estimates that more than two and a
- 17 half billion in economic activity is generated through
- 18 public land grazing in Utah. This is a significant factor
- 19 in our entire state economy.
- 20 Utah's ranching is built upon the
- 21 authorization of grazing livestock on public lands
- 22 established under the Taylor Grazing Act. Access to
- 23 public land grazing is important in securing operating
- 24 credit for our commercial operators.
- NEPA compliance requires that economic and

- 1 social impacts be considered in the environmental
- 2 statements and the environmental analyses. Livestock
- 3 grazing forms a vital basis for the rich, cultural
- 4 heritage of the West. This heritage needs to be preserved
- 5 and considered in NEPA analyses.
- 6 The Taylor Grazing Act of 1934 established
- 7 the principle of using grazing preference to describe the
- 8 amount of forage to which a landowner is entitled to
- 9 harvest from the public lands. This concept was redefined
- 10 and modified under rangeland reform to be no more than a
- 11 permitted use of the land.
- 12 This change in regulation has allowed BLM to
- 13 ratchet down the number of AUMs that's historically held
- 14 under grazing preference for their allotment. We urge
- 15 reinstatement of the grazing preference to the way it was
- 16 defined in BLM prior to 1995.
- 17 A part of the Taylor Grazing Act that
- 18 assured the person owning the grazing permit be a bona
- 19 fide livestock operator with base property is a good
- 20 concept. This has since been shown -- since the inception
- 21 of the act $\operatorname{--}$ by the improvement in our range conditions.
- 22 The ones who take the best care of the land are the ones
- 23 who rely on it for their sustenance.
- 24 Any transfer of the grazing preference
- 25 should also be to another qualified livestock operator.

- 1 Good livestock operators also build and perpetuate their
- 2 careers through the principle of stewardship, conservation
- 3 and enhancement of the natural resources that sustain
- 4 their herds.
- 5 Ranchers often invest their time and money
- 6 in developing improvements on their public lands,
- 7 including stock watering facilities that benefit wildlife
- 8 as well as livestock. As an incentive for this
- 9 investment, range improvements need to be owned, at least
- 10 in part, by a permittee. It's hard, if not impossible, to
- 11 invest money into something that you don't own.
- 12 Farmers and ranchers who pay to construct
- 13 range improvements should have an ownership interest in
- 14 them. We would support this provision in BLM regulations
- 15 as it existed prior to rangeland reform.
- There's been efforts by some federal
- 17 agencies to claim reserve federal water rights or
- 18 otherwise acquired water rights outside the state water
- 19 system, although any water rights should be only acquired
- 20 through the process established under state water law. We
- 21 urge an amendment that would allow water rights for
- 22 livestock grazing to be acquired in the name of the
- 23 permittee, as it was allowed before 1995.
- We appreciate the opportunity to be here.
- $25~{
 m We}$ appreciate you coming out here and holding these

- 1 hearings. We express our appreciation to Director Clark.
- 2 We appreciate it. Thank you.
- 3 MR. REUWSAAT: Thank you. Joel Alderete.
- 4 MR. ALDERETE: Thank you, gentlemen. Joel
- 5 Alderete with the New Mexico Farm and Livestock Bureau. I
- 6 think Mike Casabonne pretty much stated what the
- 7 industry's thoughts are in New Mexico. I'm not going to
- 8 reiterate a lot of what he said. We have a lot of
- 9 producers that are on the ground here today.
- 10 One thing that I would like to emphasize on
- 11 is something that you guys talked about in your --
- 12 changing your thing. That was the economic and social and
- 13 cultural impacts. Too many times, when the federal
- 14 agencies take these into consideration and -- they take
- 15 them on a state or national level -- and it diminishes the
- 16 effects on the local communities. We want that taken back
- 17 to the ground.
- 18 That's one of our concerns. There is a lot
- 19 of stuff in here that you guys want to change, and that we
- 20 wholeheartedly agree to. We will be submitting detailed
- 21 comments by May 2.
- Thank you.
- MR. REUWSAAT: Thank you. Ernie Etchurt.
- MR. ETCHURT: Good evening. Thank you. I
- 25 want to thank the department and the BLM for this

- 1 opportunity. My name is Ernie Etchurt. I'm president of
- 2 the Colorado Wool Growers Association. I'm here on behalf
- 3 of the wool growers who are BLM permittees in our state.
- I want to support the department and BLM's
- 5 attempts and endeavors to change the grazing regs. We do,
- 6 on behalf of the Colorado Wool Growers, support that.
- 7 I'll try to keep my comments below six
- 8 minutes so I don't get the hook or the look. My comments
- 9 are under "reserve common allotments." We encourage that
- 10 if there are any retired or vacant allotments -- that
- 11 those be used as your reserve common allotments. We think
- 12 that's a positive step in putting some of those allotments
- 13 back into production.
- 14 Under qualifications for livestock grazing
- 15 permit, we emphasize that a permittee must be engaged in
- 16 the livestock business in order to qualify for a permit.
- 17 We feel that that's very necessary. That he show a
- 18 necessity to graze livestock. So we think that's real
- 19 important.
- 20 Shared title to improvements. According to
- 21 the percentage that has been invested, we think that if a
- 22 permittee has invested 100 percent of the cost in an
- 23 improvement, that he should receive title to that
- 24 improvement.
- 25 Lock gates. At certain areas and in certain

- 1 situations, we also encourage that. We think it's
- 2 important to minimize, at times, disturbance to livestock,
- 3 especially in lambing grounds or calving grounds. An
- 4 inability to protect private property deems that necessary
- 5 as well.
- 6 We also feel that the three-year nonuse
- 7 provision is adequate. We think that that's okay. We
- 8 also support the nonpermit violation revision, because
- 9 some of those regs are broad and are left to broad
- 10 interpretations.
- 11 So, again, thank you for the opportunity.
- 12 MR. REUWSAAT: Thank you. Particularly for
- 13 staying under six minutes. Sue Maness.
- MS. MANESS: I'm Sue Maness of the Corona
- 15 area. A New Mexico permittee. We haven't done a lot of
- 16 -- repair a lot of the improvements on BLM lands. Due to
- 17 the -- what should I say? Not knowing who owns the
- 18 improvements.
- 19 My father built the spreader dams on that
- 20 ranch to slow down the runoff, so that the grasslands
- 21 didn't just canyon out. Some of those have washed out in
- 22 the past ten years. And I haven't felt it was to my
- 23 benefit to go out and fix them if I wasn't going to own
- 24 them.
- 25 Thank you.

- 1 MR. REUWSAAT: Thank you. I'm going to
- 2 butcher this one. R. L. Posey?
- 3 MR. POSEY: If you butchered it, I would
- 4 sure hate for you to butcher one of my beefs. My name is
- 5 R. L. Posey -- initials only. I'm a producer that lives
- 6 in Otero County, a little community called Mayhill, which
- 7 is 40 miles east of Alamogordo.
- I appreciate you people coming down here,
- 9 but next time, bring some rain. Also, I appreciate the
- 10 effort that you're taking to review these rules and update
- 11 them. As we know, in a dynamic society, that things don't
- 12 stay the same. And we need to continue to review these
- 13 situations.
- Many of the things that I would like to
- 15 bring up have already been discussed, especially by
- 16 Mr. Casabonne and Mr. Alderete. And I will send in
- 17 written comments before the 2nd of May.
- Thank you.
- 19 MR. REUWSAAT: Thank you, Mr. Posey. Jim
- 20 Maynard.
- 21 MR. MAYNARD: Good evening. Thank you for
- 22 this opportunity to address this. We appreciate your
- 23 willingness to review this.
- 24 I'm Jim Maynard, Southwest Resource

- 1 I'm in general agreement with the -- most of the points
- 2 that need to be addressed, including the definitions that
- 3 were set out. Those need to be reviewed and closely
- 4 defined; otherwise, the other issues to be looked at
- 5 aren't going to make a lot of sense.
- On the range improvements, shared ownership
- 7 is fine. I think if a permittee has an opportunity to own
- 8 100 percent, that should be available. The lack of
- 9 ownership of these improvements, in my experience, has
- 10 contributed greatly to the deterioration of a lot of
- 11 what's already out there on the ground.
- 12 It would also be advantageous to streamline
- 13 some of the permitting processes for other improvements,
- 14 such as the spreader dams that were mentioned earlier, and
- 15 getting through some of the ARC studies and RSs.
- 16 I work with a number of clients who are
- 17 extremely concerned about the condition of the rangelands.
- 18 However, they find, oftentimes, the ability to address
- 19 problems on the ground in a timely manner to be somewhat
- 20 difficult.
- 21 I concur with the idea that BLM should
- 22 follow state law concerning water rights. The appeal
- 23 process does need to be streamlined and addressed and
- 24 perhaps limitations on level of appeal.

- 1 extension of that to a five-year period would be
- 2 appropriate. It could be done on a case-by-case basis.
- 3 We're in a drought right now. Sometimes recovery in
- 4 certain areas may take longer than three years.
- 5 Addressing social, economic and cultural
- 6 values and decision-making processes with respect to NEPA
- 7 needs to be done at the local level. It is very, very
- 8 important in our small communities that we keep those
- 9 things in mind and addressed.
- 10 Reserve common allotments should be
- 11 approached very cautiously. I would not personally
- 12 support anything that would deprive a current permittee of
- 13 an allotment. That would be unacceptable.
- I do appreciate this opportunity. We would
- 15 be contributing to the written comments by May 2. Thank
- 16 you.
- 17 MR. REUWSAAT: Thank you. Dennis Braden.
- 18 MR. BRADEN: Dennis Braden, Northern New
- 19 Mexico Esperanza Permittee Association and Permittee
- 20 Allotment; Board of Directors, Northern New Mexico Cattle
- 21 Raisers and Board of Directors of New Mexico Cattle
- 22 Growers.
- 23 Thank you, Deputy Director Jim Hughes.
- 24 Thank Director Kathleen Clark and the rest of the BLM for

- 1 see it. You haven't got to use your flash cards tonight.
- 2 I can promise you that you won't with me either.
- 4 but will submit one before May 2. I would like to echo
- 5 Mike Casabonne's comments, the gentleman from Washington
- 6 County -- I think that's correct -- Utah. I applaud the
- 7 direction that it looks like you're headed with the review
- 8 that you're doing.
- 9 The partnership piece of this -- of this,
- 10 with the BLM and the permittees. I think we lost -- it
- 11 feels like, to me, we lost a big portion of that as of
- 12 1994. I think this is a good step in putting that back.
- 13 Good partnerships.
- I think the basis to that is incentives,
- 15 longer terms, safer permits that people can afford to put
- 16 capital improvements into, that pays dividends to the
- 17 environment, the permit and the people with the livestock.
- 18 Thank you very much.
- 19 MR. REUWSAAT: Thank you, Mr. Braden. Lewis
- 20 Derreck.
- 21 MR. DERRECK: My name is Lewis Derreck. I
- 22 represent the Southeastern Grazing Association.
- 23 Hopefully, some of these definitions or regulations get
- 24 back to the congressional intent of what the Taylor

2.4

- 1 stability, not only for the livestock industry, but for
- 2 the tax base, jobs for county government in rural
- 3 counties.
- 4 Thinking about this since the regulations
- 5 passed -- the rangeland reform in '94 passed -- we hadn't
- 6 had rain. So, hopefully, we can get these things changed
- 7 back and it will start raining back in New Mexico.
- 8 But as far as the -- we will be making
- 9 detailed, written comments at a later date, from the
- 10 Southeastern Grazing Association. We thank you for your
- 11 time.
- MR. REUWSAAT: Thank you. Kelli Makowski.
- MS. MAKOWSKI: My name is Kelli Makowski
- 14 with the New Mexico Wool Growers. First, I would like to
- 15 thank the department and the BLM for going through this
- 16 process and taking a look at the grazing regulations, and
- 17 thank you guys for coming down here to take our input.
- 18 We're very supportive of this process. We
- 19 feel that there are changes that can be made to help both
- 20 the permittees and the resource, especially allowing
- 21 permittees to have ownership in improvements and
- 22 considering the local economic impacts of BLM decisions.
- 23 Thank you.
- MR. REUWSAAT: Thank you. Mark Kannon.

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- 1 rancher in northern Sandoval County, about a hundred miles
- 2 northwest of here. I don't have a job to support my
- 3 habit. I just rely on my cattle and they rely on me. We
- 4 both on rely on the ground. We try and take care of it.
- 5 I would like to agree with your first
- 6 speaker, Mike Casabonne, and would like to add that there
- 7 is a lot of illegal wood hauling going on, on BLM land.
- 8 Mostly out where I'm at. It does a lot of damage. I
- 9 think it would be good to have it looked at.
- 10 I would like to see some of these meetings
- 11 -- I know they don't happen very often. But when they do,
- 12 it would be nice to have it in the afternoon earlier, to
- 13 give people that live four or five hours away a chance to
- 14 get here. Thanks for listening.
- MR. REUWSAAT: Thank you. Charlotte
- 16 Mitchell.
- 17 MS. MITCHELL: I'm Charlotte Mitchell. I'm
- 18 on the Board of Directors for the New Mexico Farm and
- 19 Livestock Bureau.
- 20 My concern is primarily water. This state,
- 21 as you're well aware, is going through a terrible drought.
- 22 So, New Mexico owns the water. It doesn't belong to the
- 23 federal government. The federal government is not
- 24 obligated in any way to pay Texas for water that we owe

- So, therefore, I think it's very imperative
- 2 that the BLM, if they need water, if they want to acquire
- 3 some water rights, that they follow the process, the state
- 4 law, in order to acquire water rights. Thank you.
- 5 MR. REUWSAAT: Thank you. John Shawcraft.
- 6 MR. SHAWCRAFT: I'm John Shawcraft from
- 7 Colorado. I graze cattle in New Mexico, on three
- 8 different allotments. I'm here today as a consequence of
- 9 having a son that I introduced to the farm bureau, and the
- 10 first thing I knew, he was vice-president of the Colorado
- 11 Farm Bureau, and the next thing I knew, he delegated me to
- 12 come to this meeting. He didn't give me any notice, to
- 13 speak of.
- I told him I wouldn't and couldn't and
- 15 shouldn't. He knew very well my weakness. And he says,
- 16 "Your granddaughter will go with you if you'll go." That
- 17 little lady is close to my heart, as my heart is hard. So
- 18 this is an opportunity to be with her, and that's why I'm
- 19 here.
- 20 Ladies and gentlemen, I can assure you that
- 21 the Lord hears and answers our prayers. When Bruce
- 22 Babbitt was a doing what he did, I was praying day and
- 23 night that something would happen to get that man out of
- 24 our way. Lo and behold, this is a great and glorious

- 1 gentleman did. You remember, I called him a gentleman.
- 2 So I'm here to represent the Farm Bureau.
- 3 And I just retired from the CCA board, Colorado
- 4 Cattlemen's. I'm president of the Sandoval Permittee
- 5 Association. So I've been exposed to the federal
- 6 government, as you can tell by the looks of my hair, for a
- 7 while.
- Now, with this reserve common allotment, I
- 9 don't think we have enough information here to be
- 10 supportive or critical. But we do have a little program
- 11 in New Mexico that is similar to this. When this reserve
- 12 becomes available, there's a lot of people that want it.
- 13 And it becomes a political guessing game as to who's going
- 14 to get it. I think that's what you really have to watch
- 15 out for. It's hard to be fair and not be political in
- 16 this effort.
- 17 You better hold your cards, because I've got
- 18 a lot to say. One time we built a set of corrals in the
- 19 Forest Service. We were very careful to make sure the
- 20 corral was out of sight and made sure that we furnished
- 21 all the material and did all the work. One day the ranger
- 22 called me and says, "John, where's the key to that
- 23 corral?"

- I said, "What are you talking about? You
- 25 don't have a right to that key."

- 1 "Oh, yes, we do. This is federal land.
- 2 It's a federal corral."
- I said, "No, it's not. We built it. We
- 4 furnished the material. It's ours."
- 5 He says, "You better get me the key."
- 6 Well, I said, "We may pick up the corral,
- 7 but we won't give you the key." Because we were supposed
- 8 to, in the agreement, only use the corral to unload the
- 9 semi and get them out. It was a requirement that we
- 10 retain the green sod on the bottom of the corral. So
- 11 there was no way to do that and turn it over to the
- 12 hunters and fishermen. So I refused to give him the key.
- Now, I think this demonstrates the fact that
- 14 we do need a partnership in the efforts that we do. I
- 15 have a good understanding. We got a tax bill from the
- 16 county on our cabin. The next week we got a notice from
- 17 the Forest Service. We need a special permit.
- So I go up to the forest people and I says,
- 19 "Which one shall we do? We're not going to do both." So
- 20 we worked that out.
- 21 We definitely have got to share in the
- 22 improvements or it will never work. Extending the nonuse
- 23 to five years is very commendable and charitable, and I

- 24 appreciate it. We're in a drought here where I sold 30 of
- 25 my cattle. I took a third of them to Missouri and I'm

- 1 starving the other third.
- On the water rights -- you can tell that I
- 3 have had a lot of experience. A couple of years ago we
- 4 loaded our truck full of water out of the river. Here
- 5 come the State Engineer. "You cannot do that. You
- 6 haven't got any decree for any water out of the river."
- 7 I said, "We've been watering the cattle out
- 8 of the river for years and years and years." It only
- 9 takes 1,000 gallons for the cows.
- 10 He says, "You can't do it. You can't do
- 11 it."
- 12 Well, you know, I was about to ask him if we
- 13 could drive them to the river. But I was afraid, because
- 14 I knew he would tell me no.
- Now, this isn't going to work, ladies and
- 16 gentlemen. You got to fix it to water your cows. I was
- 17 afraid of that. I'm just getting started. Gee.
- 18 We've got to do something different on the
- 19 water rights. You cannot get a water right in Colorado to
- 20 water your cattle today. All the water the river runs is
- 21 already decreed. By George, those cows have an
- 22 entitlement to drink. You can tell I'm defensive.
- MR. REUWSAAT: Mr. Shawcraft, if you could

- 24 wrap it up in the next few seconds, that will be great.
- 25 We will always accept written comments as well.

- 1 MR. SHAWCRAFT: Okay. Thank you for your
- 2 time. I appreciate you more than you know.
- 3 MR. REUWSAAT: Thank you, sir. Gerald
- 4 Chacon.
- 5 MR. CHACON: Good evening. My name is
- 6 Gerald Chacon. I'm a BLM permittee as well, and raise on
- 7 forest lands and state lands and private lands in northern
- 8 Rio Arriba County. I'm here today representing my family,
- 9 the Chacon family, who have been in Rio Arriba County for
- 10 many, many generations.
- I would like to note that the community that
- 12 I live in, Espanola, is where the grazing industry was
- 13 started in the land that we call the United States
- 14 nowadays, in 1598. Don Juan de Onate brought 1,200 head
- 15 of livestock to the valley. And since that time,
- 16 continuously, we have been on the lands that are now
- 17 public lands as well our private and others.
- 18 I would like to say that we're very much
- 19 appreciative of the fact that you are offering this
- 20 opportunity to comment on this process. We appreciate
- 21 Director Hughes and the Secretary's involvement and our
- 22 state staff's involvement in this process. And really
- 23 look forward to the opportunities that these proposals may

- 24 afford us.
- We are extremely anxious to implement these

- 1 conservation practices that we have been trying to do on
- 2 our BLM ranch for a number of years. And we are
- 3 experiencing what some call agency paralysis and the
- 4 inability to get physical work done on our public land
- 5 allotment.
- This paralysis, I feel, has really hurt the
- 7 agency's creditability, has hurt the ranchers'
- 8 creditability, has hurt our rural communities economically
- 9 and socially. Anything that we can do that can help us to
- 10 be able to maintain our lands will help us to maintain our
- 11 families in a better way and to make our rural communities
- 12 much more independent and to maintain their sustainability
- 13 for future generations.
- 14 We'd like to think that we would be here for
- 15 the next four hundred years as well doing what we love and
- 16 what we think we're very good at. This process certainly
- 17 and the proposals that are afforded to us from this
- 18 process will go a long way to strengthen our communities
- 19 and our families.
- 20 We appreciate you giving us this
- 21 opportunity. Thank you.
- 22 MR. REUWSAAT: Thank you. Tom Runyan.
- MR. RUNYAN: My name is Tom Runyan, New

- 24 Mexico Wool Growers, Incorporated. My wife and I are
- 25 permittees on a ranch south of Pinon in Otero County. We

- 1 raise sheep there. We've been there for several
- 2 generations -- three generations.
- We would like to take this opportunity,
- 4 Deputy Director Hughes, with your BLM team, to thank you
- 5 for coming down and conducting these scoping meetings.
- 6 It's time. We need to make some changes out there.
- 7 I'm not going to take a lot of time right
- 8 now to make a lot of comment. But I do have a couple of
- 9 items I would like to go over. That is, we, the New
- 10 Mexico Wool Growers, and our family, would like to see a
- 11 switch back to the rules and regulations that we saw under
- 12 the Taylor Grazing Act. Those worked very well for many,
- 13 many years.
- I would just like to reiterate, also, at
- 15 this time, that due to the fact of ownership of
- 16 improvements, we've seen a very negative impact on
- 17 wildlife, on grazing systems and just general management
- 18 of ranches due to the ownership problems out there with
- 19 new improvements.
- 20 At this time, I'd like to -- I agree with
- 21 Mike Casabonne on his statements. The New Mexico Wool
- 22 Growers, Incorporated, will provide written comments at a
- 23 later date.

- 24 Thank you.
- MR. REUWSAAT: Thank you, Mr. Runyan.

- 1 Elizabeth Johnson.
- MS. JOHNSON: Good evening. I'm Elizabeth
- 3 Johnson with the Sandoval County Commission. I represent
- 4 the permittees in Sandoval County. I'm not prepared to
- 5 make comments tonight, although I really appreciate the
- 6 fact that you're here and willing to hear us. But I do
- 7 plan to turn in my written comments at the appropriate
- 8 time.
- 9 Thank you.
- 10 MR. REUWSAAT: Thank you. Randell Major.
- 11 MR. MAJOR: Thank you for coming. My name
- 12 is Randell Major. I'm an allottee owner in Cibola County.
- 13 I'm here to represent myself and my family.
- 14 First of all, I agree with Mike Casabonne
- 15 from the Public Lands Council; and second, I oppose the
- 16 buy-out program. Instead of the government buy-out, I was
- 17 hoping we could figure out a way to improve the
- 18 agriculture economy, so we can continue to make a living
- 19 for ourselves and all businesses related; and so we can
- 20 continue to feed America.
- 21 Thank you.
- MR. REUWSAAT: Thank you, Mr. Major. Roy
- 23 Farr.

- MR. FARR: Hello. I'm Roy Farr, an
- 25 allotment owner from Catron County. I agree with what

- 1 Mike Casabonne said and also Mr. Runyan. I'd like to see
- 2 if we can find a way for putting in new improvements on a
- 3 WSA and also making sure we can maintain our old one, so
- 4 we can keep the land in good condition.
- 5 Thank you-all for coming and listening to
- 6 us.
- 7 MR. REUWSAAT: Thank you, Mr. Farr. Bob
- 8 Jones.
- 9 MR. BOBBY JONES: Bob or Bobby Jones?
- 10 MR. REUWSAAT: Well, it says "Bob Jones."
- 11 Next one is Bobby.
- MR. BOB JONES: He's chickening out, I
- 13 think. We would certainly -- my name is Bob Jones. I'm a
- 14 member of the New Mexico Cattle Growers and the Public
- 15 Lands Council of New Mexico, and a member of the Paragon
- 16 Foundation, who's devoted to private property rights and
- 17 preserving rural America. That's who we think -- we're
- 18 all that and where we have to go.
- 19 I've been in more -- different kind of
- 20 things over the years. I hate to look back and remember,
- 21 because -- but I'd like to say, how much we appreciate all
- 22 of you-all coming down to attempt to try and straighten
- 23 some of the problems out that we've had in the past.

- I have about three little short things that
- 25 I would like to enter into this. We're five generations

- 1 in southern Otero County. We've been there all that time.
- 2 Sometimes it's been difficult to stay there. It's been
- 3 harder in the last few years because of the drought,
- 4 because of other things that are going on or -- going on
- 5 and have gone on before.
- 6 But we would like to see Section 4 permits
- 7 reinstated. We would also like to see that the field
- 8 office's designation that Secretary Babbitt put into
- 9 effect be thrown out the window and the old way put back.
- 10 We would like to see the district grazing
- 11 advisory board reconstituted. We will have more comments
- 12 to make in more detail, of what you-all are doing here,
- 13 but I must say that we're appreciative of it. We support
- 14 it and we thank you.
- 15 MR. REUWSAAT: Thank you. Now it's Bobby's
- 16 turn.
- 17 MR. BOBBY JONES: As you know by now, my
- 18 name is Bobby Jones. I'm a rancher in southern Otero
- 19 County; also, member of the New Mexico Public Lands
- 20 Council; also, a member of the New Mexico Cattle Growers
- 21 Association, who I represent here as the chairman of the
- 22 Federal Lands Committee.
- I appreciate you-all giving us a chance to

- 24 make these comments. I will touch on a few points. Then
- 25 we will submit written comments by the May 2 deadline.

- 1 Also, we look forward to some of these
- 2 changes, because we think that it's going to help the
- 3 economic stability of the counties in New Mexico.
- 4 We have some real concerns about the reserve
- 5 common allotment. We will address those in our written
- 6 comments. We ask you to consider the grazing advisory
- 7 boards at the district level. That's part of the Taylor
- 8 Grazing Act.
- 9 We also wish you to look at the policy
- 10 concerning Section 4 permits. Because it is policy, it's
- 11 statutory, that those permits be allowed. That's part of
- 12 the Taylor Grazing Act.
- 13 We also ask that you do not fragment the
- 14 NEPA process and be sure to include Section 101 of NEPA.
- 15 Because that's the human dimension. That's the general
- 16 term given to it. That's the social, economic stability
- 17 that has to be addressed in the NEPA process.
- 18 We also would ask that you adhere to state
- 19 water laws throughout the West, because that's what
- 20 protects all of us there.
- 21 Thanks again.
- MR. REUWSAAT: Thank you. Ronnie Merritt.
- MR. MERRITT: My name is Ronnie Merritt.

- 24 I'm a New Mexico rancher. I will send in my comments by
- 25 May 2. But I would just like to say that there's some

- 1 awful good comments that have come in, especially Mike
- 2 Casabonne's, New Mexico Public Lands Council, and Bobby
- 3 Jones and Bob Jones.
- 4 Thank you.
- 5 MR. REUWSAAT: Linn Blancett.
- 6 MR. BLANCETT: Linn Blancett, sixth
- 7 generation rancher, San Juan County permittee, member of
- 8 the New Mexico Cattle Growers, president of the San Juan
- 9 Basin Livestock Association. Thank you very much for
- 10 coming and giving us this time to address the problems
- 11 that we have. We very much appreciate it.
- I would like to reinforce what's been said
- 13 here tonight. I think the Section 4 permits or the
- 14 ownership by the permittee of improvements on the range
- 15 will definitely encourage range improvement. I will
- 16 address other things in written comments later.
- 17 Thank you again.
- MR. REUWSAAT: Tweetie Blancett.
- 19 MS. BLANCETT: Bienvenidos. Welcome. We're
- 20 glad to have you here in New Mexico. It is truly the Land
- 21 of Enchantment. You just heard from my husband.
- 22 I'm going to tell you how proud we are to

- 23 stand in heritage and history of the ones that have gone
- 24 before us, and to carry on the tradition of ranching that
- 25 we have in New Mexico. It's very important to us that we

- 1 have this.
- 2 I wear a little bit different hat than some
- 3 of the people that have spoken before me. I do have very
- 4 strong ties to the ranching community, but I also have
- 5 alliances across five state areas that include Montana,
- 6 Wyoming, Colorado, Utah, Arizona and New Mexico. We've
- 7 got seven states, but they're -- we're all working
- 8 together.
- 9 The issues that we're working on have to do
- 10 with the impacts of oil and gas on our grazing permits. I
- 11 guess what I would ask you to do is consider us equally,
- 12 because you lease to the oil and gas industry land for
- 13 development of the severance. As a result, the industry
- 14 goes in and they place their improvements on it. They own
- 15 their improvements. And they have their lease for as long
- 16 as that lease produces.
- We, on the other hand, also have a lease.
- 18 Our lease is for ten years. Generally, it's renewable.
- 19 But we don't have all the assets that are on our lease.
- 20 So, as you look at grazing, I think we need to be
- 21 considered equal with the other lessees of federal lands.
- I guess the final thing I would like to

- 23 submit is, I would like to give you a position paper.
- 24 It's the Western Energy agenda. It's endorsed by many
- 25 organizations. Many of them are broad-based environmental

- 1 groups that have ranchers, farmers, private landowners,
- 2 irrigators, throughout the West.
- In this paper, we have stated how we would
- 4 like you to consider our surface issues as they relate to
- 5 the extractive industry, because it has an impact on us as
- 6 grazing.
- 7 Thank you for being here. Thank you for
- 8 giving us the opportunity to present our ideas and our
- 9 comments.
- 10 MR. REUWSAAT: Thank you. David Strip.
- 11 MR. STRIP: Hello. My name is David Strip.
- 12 I'm a ranch owner in southern Rio Arriba County. However,
- 13 I do not breed cattle or any other livestock. I respect
- 14 the occupations of my neighbors and lifestyle choices
- 15 they've made.
- 16 However, I still have serious concerns about
- 17 the number of the changes that you're proposing. In
- 18 particular, the notion of ownership of improvements is of
- 19 concern, in part, because many of these improvements,
- 20 while they improve the quality of the land for the purpose
- 21 of grazing, are not an improvement for many of the other
- 22 uses of the land. To reward permittees for making changes

- 23 to the land that are not advantageous to the other
- 24 purposes and uses of the land is not appropriate.
- 25 I'm also concerned about allowing locked

- 1 gates which restrict public access to the public lands.
- 2 I'm also very concerned about any changes to eliminate the
- 3 conservation use permits.
- 4 And then, finally, my largest concern is the
- 5 continuing efforts by the BLM to restrict engagement of
- 6 broad public interest in issues regarding public land.
- 7 Attempting to reduce the number of people who are allowed
- 8 to appeal rulings is inappropriate.
- 9 I think that the BLM should take it, as
- 10 their obligation, to reach out to the vast part of the
- 11 country, 200,000, 250,000 million people who are not
- 12 engaged in ranching and solicit their input on the use of
- 13 their public lands.
- 14 Thank you.
- MR. REUWSAAT: Thank you. Bonnie Kline.
- 16 MS. KLINE: I'm the executive director for
- 17 the Colorado Wool Growers Association. We truly
- 18 appreciate having Washington, D.C., come out to the West
- 19 instead of us having to go out to D.C. to visit.
- 20 I'd just like to mention, as the BLM asks
- 21 permittees to adhere to current and future grazing

- 22 regulations, we would ask the BLM to adhere to their
- 23 current management objectives on their wild horses.
- This is a big issue in northwest Colorado.
- 25 I'm going to take the liberty of talking on behalf of my

- 1 friends from Wyoming, as well, that this impacts.
- 2 Permittees in Colorado and Wyoming are oftentimes asked to
- 3 cut back their AUMs, because the -- of wild horses or
- 4 overherd objectives. We see that as a problem.
- 5 There's a lot of people out there that like
- 6 the idea of the wild horses, but yet there's a handful of
- 7 ranchers that are asked to shoulder that burden. Truly,
- 8 one of the problems with that being overherd objectives is
- 9 truly that that pipeline is full on the adoption process
- 10 for the wild horses.
- 11 We really think the government needs to
- 12 consider reopening the Wild Horse and Burro Act to address
- 13 this issue. You know, permittees always have range land
- 14 health in mind when they're managing their grazing
- 15 allotments. But there's truly an unfortunate situation
- 16 out here where the BLM is not managing their wild horses.
- $17\,\,$ We think that the government needs to take a look at that.
- 18 Thank you very much.
- 19 MR. REUWSAAT: Thank you. Laurie Fulkerson.
- 20 MS. FULKERSON: Hello. My name is Laurie
- 21 Fulkerson. I'm the grazing coordinator for Forest

- 22 Guardians. Forest Guardians actually has some serious
- 23 concerns about the environmental implications of the
- 24 proposed BLM regulation changes.
- 25 One concern we have is that the advance

- 1 notice of the proposed rule making is very vague, which
- 2 leads us to believe that the proposed changes can't be
- 3 good.
- 4 Based on the Forest Guardians can gather
- 5 from the Federal Register, notice, in effect, we believe
- 6 that the proposed changes will curtail the ability of the
- 7 public to participate in grazing administration and policy
- 8 decisions, and further weaken current environmental
- 9 standards on our public lands.
- 10 In particular, there are seven proposed
- 11 changes to the BLM grazing regulations that the Forest
- 12 Guardians are concerned with and ultimately opposed to.
- 13 The first of these is the consideration of
- 14 altering the administrative appeals process on grazing
- 15 decisions. Forest Guardians is concerned that, in
- 16 practice, those changes would reduce the ability of the
- 17 public to participate in appealing grazing administration
- 18 policy decisions and essentially shut the public out.
- 19 Overall, Forest Guardians is opposed to any changes to the
- 20 current appeals process on grazing decisions.
- 21 Secondly, BLM is proposing to authorize

- 22 temporarily locked gates on public lands, which the agency
- 23 claims is an effort to protect private land and improve
- 24 livestock operations. However, it's currently illegal to
- 25 block or lock gates on public lands. The public has every

- 1 right to access to those lands. If the BLM is doing a
- 2 good job of managing those lands, the agency should
- 3 welcome public oversight of those lands.
- 4 The third thing we are concerned about is
- 5 the proposal to designate a new type of "reserve common
- 6 allotments." Our main concern is that this proposal would
- 7 allow previously vacant allotments to be unretired for use
- 8 as reserve forage areas by permittees whose allotments are
- 9 being overgrazed and given time to recover.
- 10 The problem with this proposal is that it
- 11 fails to remove the big problem of overstocking or
- 12 attempts to graze lands that are not suitable for grazing.
- 13 Further, the proposal would extend damage from grazing to
- 14 public lands that are in better condition, essentially
- 15 creating a sacrifice zone.
- 16 So, we believe the reserve common allotments
- 17 are not the answer to overgrazing. Instead damaged
- 18 allotments should be rested and allowed to recover, and
- 19 vacant allotments should remain in recovery. So,
- 20 ultimately, Forest Guardians is opposed to the concept of
- 21 reserve common allotments.

- 22 Another change that BLM is proposing,
- 23 according to the proposed rule making, is reinstating the
- 24 pre-1994 provision that allows the BLM and grazing
- 25 permittees to share title of grazing improvements.

- 1 Essentially, this provision transfers ownership of public
- 2 infrastructure to private hands and would make it more
- 3 difficult for the BLM to remove permittees who overgraze
- 4 the lands and could possibly result in taking lawsuits.
- 5 So, as such, Forest Guardians is opposed to that change as
- 6 well.
- 7 This fifth change that the BLM is
- 8 considering is an extension of conservation nonuse from
- 9 three to five years. While the Forest Guardians welcome
- 10 this extension, we believe that a longer period of rest
- 11 should be permitted than five years.
- 12 Another change that we're concerned about is
- 13 the emphasis that reviews under NEPA will consider
- 14 economic, social and cultural impacts of BLM decisions.
- 15 The BLM should include all of the costs to taxpayers of
- 16 continued grazing programs. Socioeconomic concerns of
- 17 ranchers should not be elevated at the expense of
- 18 environmental protection.
- The last proposed change that we're
- 20 concerned about is the proposal to clarify the kinds of
- 21 nonpermit violations that the BLM may take into account in

- 22 penalizing a permittee. Forest Guardians strongly
- 23 maintains that the BLM should deny grazing permits to
- 24 livestock operators who are convicted of violating
- 25 environmental laws that were implemented to protect

- 1 private lands.
- 2 We appreciate the opportunity to voice our
- 3 concerns today. We will be submitting written comments
- 4 before May 2.
- 5 Thank you.
- 6 MR. REUWSAAT: Thank you. George Douds.
- 7 MR. DOUDS: Well, good evening. I'm George
- 8 Douds. I'm from the New Mexico Department of Agriculture.
- 9 We would like to thank you for coming and allowing us to
- 10 speak to you. We would also like to thank you for
- 11 reconsidering some of these rules.
- 12 As you've heard tonight -- I'm going to kind
- 13 of speak off the cuff here a little bit. As you've heard
- 14 tonight, small changes in a lot of these regulations will
- 15 have a very large impact on the livestock industry. We do
- 16 look forward to submitting comments on these in the
- 17 future. So, once again, thank you.
- 18 MR. REUWSAAT: Thank you. Dell LeFevre.
- 19 MR. Lefevre: I'm Dell Lefevre from up in
- 20 Utah. I want to tell these New Mexico cowboys, for the
- 21 last time, I never did like coming down here. I saddle

- 22 bronc'ed for 16 years. These guys can outride me. We all
- 23 have gotten old now.
- 24 But anyhow, I run cattle in King County,
- 25 Garfield County and Wayne County. I'm also a County

- 1 Commissioner in Garfield County. So I'm going to speak
- 2 for King County, Garfield and Wayne County.
- We are really happy that you're doing what
- 4 you're doing. We really took a hit when Babbitt got in
- 5 there. The only thing I felt bad about, back in the '60s,
- 6 when I was in the service, was a Babbitt got killed, but
- 7 it was the wrong one.
- 8 But we'll have some comments. I just want
- 9 people to know that Utah is definitely interested in what
- 10 you're doing. We appreciate you.
- 11 MR. REUWSAAT: Thank you. I'm going to go
- 12 back to Frank Brooks to see if he returned to the room.
- 13 If not, if somebody has not turned in a card, but would
- 14 wish to make a comment, that has not spoken, please stand
- 15 up and come to the microphone or forever hold your peace.
- MR. BRAWLEY: My name is Pete Brawley. I'm
- 17 a permittee in southeastern Arizona. Member of the
- 18 Arizona Cattle Growers Association, co-chair of the Public
- 19 Lands Committee for Arizona Cattle Growers Association.
- 20 I appreciate the lady's comment -- forgive
- 21 me. I forget where she's from -- about the wild horses in

- 22 Colorado. In Arizona, we have a similar situation.
- 23 There's permittees that's been asked to remove their
- 24 cattle because of drought. At the same time, the
- 25 unmanaged burros in the area are actually eating the bark

- 1 off the trees.
- 2 The BLM tells us that budget restraints keep
- 3 them from gathering them. The pipeline is full. When
- 4 they do gather them, there's no place for them to go. The
- 5 adoption process needs to be changed. It needs to be
- 6 speeded up.
- 7 It's costing them a lot of money to take
- 8 care of these horses in the facilities where they're being
- 9 fed. Of course, we all know there's two classifications.
- 10 One that -- where you can't adopt them and you can't
- 11 destroy them. That definitely needs to be changed.
- 12 In the area of the -- setting side an
- 13 allotment -- the greenbelt or whatever you want to call
- 14 it. There's areas there of allotments that aren't being
- 15 used under the ephemeral range classification. Some of
- 16 these allotments, in my opinion, should have not been
- 17 classified as ephemeral range.
- 18 What happens is, the improvements go down,
- 19 the waters go down, the permittee goes to town and they're
- 20 basically laying their idle. Those lands should be put

- 21 back into production. If they are put back into
- 22 production, the permittee or the people that might use
- 23 them, needs some help from the BLM through A-100 monies or
- 24 range improvement monies. Range improvement monies that's
- 25 earmarked to come back to be used on the ground as range

- 1 improvements.
- I appreciate you coming out. I appreciate
- 3 Mr. Hughes and Mr. Ray coming out earlier in the season
- 4 when there was -- when they came to Deming, New Mexico. I
- 5 thought it was a very productive meeting. I think we need
- 6 to work in the area of better communication and build a
- 7 better working relationship with our agencies. I think
- 8 we've seen quite a lot of that done in the past. This
- 9 proposed rule changes is one step in that direction.
- 10 Thank you very much.
- 11 MR. REUWSAAT: Thank you. If there's no one
- 12 else -- please come up, sir.
- 13 MR. ROMERO: My name is Joe Romero. I'm a
- 14 rancher from the southern part of Rio Arriba. I am a past
- 15 resource advisory council member. While I was on the
- 16 resource advisory board, we worked very hard to try to get
- 17 the human dimension in our standards. After a lot of
- 18 work, it was sent to Washington. After Babbitt's rules
- 19 and they looked over it, we got turned down.
- 20 On behalf of the resource advisory board, I

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21 feel very disappointed in what had happened with the human
22 dimension. I hope that you can consider and really look
23 at the human dimension on further needs of BLM.
24
                  Thank you.
25
                  MR. REUWSAAT: Thank you. If there's no one
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                                                            49
 1 else, Deputy Director Hughes has a few closing remarks.
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                  (The Proceeding concluded at 7:43 p.m.)
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| 1 | CERTIFICATE |
| 2 | I, Yvonne C. Gonzales, a Certified Court Reporter, do |
| 3 | hereby certify that the Proceedings of the above-entitled |
| 4 | cause were reported by me stenographically on March 25, |
| 5 | 2003, and that the within transcript is a true and |
| 6 | accurate transcription of my shorthand notes. |
| 7 | I further certify that I am neither an attorney nor |
| 8 | counsel for, nor related to or employed by any of the |
| 9 | parties to the action, and that I am not a relative or |
| 10 | employee of any attorney or counsel employed by the |
| 11 | parties hereto, or financially interested in the action. |
| 12 | |
| 13 | |
| 14 | |
| 15 | Yvonne C. Gonzales, CCR Notary Public |
| 16 | |
| 17 | |
| 18 | My Commission expires: 3-20-2005 |
| 19 | |
| 20 | |

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